

Message Text

PAGE 01 STATE 102179
ORIGIN IO-14

INFO OCT-01 ISO-00 /015 R

66011
DRAFTED BY: EDDIE EDWARDS
APPROVED BY: ROBERT ANDREW
-----000511 212015Z /45
R 210726Z APR 78
FM SECSTATE WASHDC
INFO USMISSION GENEVA 0000

C O N F I D E N T I A L STATE 102179

FOLLOWING REPEAT ISLAMABAD 3844 ACTION DEA HQS WASHDC
AND SECSTATE INFO KABUL, KARACHI, LAHORE, AND PARIS DATED
APRIL 18, 1978.

QUOTE: C O N F I D E N T I A L ISLAMABAD 3844

NOFORN

POSTS FOR DEA; PARIS FOR RD WARNER; HQS FOR EN/EVANS,
ENOM/COOK, IG/FINK, IGI/BACHARACH; SECSTATE FOR S/NM FROM CA
TARALLO

E.O. 11652: GDS
TAGS: SNAR PK
SUBJECT: DEA-OPERATION TAMERLANE-OPIUM PRODUCTION SURVEY:
GFXA-78-8018

1. SUMMARY: DEA-OPERATION TAMERLANE RESOURCES WERE EMPLOYED
DURING THE MONTHS OF DECEMBER 1977; JANUARY, FEBRUARY AND MARCH
1978; TO SYSTEMATICALLY SURVEY ALL OF THE OPIUM GROWING AREAS OF
THE NORTH WEST FRONTIER PROVINCE (NWFP) OF PAKISTAN. THE DATA
ACCUMULATED SHOWED AN APPROXIMATE TOTAL OF 98,332 ACRES CURRENTLY
UNDER CULTIVATION. THIS COUPLED WITH THE VARIOUS YIELD ESTIMATES
CONFIDENTIAL

PAGE 02 STATE 102179

FOR THE SURVEYED AREAS COULD PRODUCE FROM 367,560 KILOGRAMS TO
555,218 KILOGRAMS; OR 404.31 TONS TO 610.73 TONS FOR THIS 1977-78
CROP YEAR. OFFICIAL FIGURES REPORTED ARE INADEQUATE AS THEY
REPRESENT INCOMPLETE OR NON-EXISTENT RECORD-KEEPING AND
SELF-SERVING DATA TO PROTECT THE OFFICIAL IMAGE.

2. INTRODUCTION: THERE CONTINUES TO BE INCREASING EVIDENCE OF
HIGH QUALITY HEROIN BEING PRODUCED IN THE MIDDLE AND SOUTH ASIA
AREAS. THIS FACT, COUPLED WITH THE ESCALATING PRODUCTION OF OPIUM
AND ITS CONCURRENT RISE IN PRICE, MAKES PAKISTAN A POTENTIALLY

SIGNIFICANT SOURCE COUNTRY FOR THE WORLD OPIATE MARKET IN THE NEAR FUTURE. IT, THEREFORE, BECAME EVIDENT THAT AN IN-DEPTH SURVEY OF THE PAKISTAN ILLICIT OPIUM PRODUCTIONGY DEA/ISLAMABAD UTILIZING OPERATION TAMERLANE RESOURCES WOULD LEND A NEW DIMENSION TO PREVIOUSLY ACCUMULATED DATA, SOME OF WHICH WAS CONFLICTING AND SOME SELF-SERVING. TAMERLANE SOURCES WERE BRIEFED ON THE OBJECTIVES OF THE SURVEY; METHODS OF DATA COLLECTION (RANDOM SAMPLING IN THE FIELD; INTERVIEW OF OFFICIALS IN EACH AREA; AND REVIEW OF OFFICIAL RECORDS; AS WELL AS REPORTING PROCEDURES. THE COLLECTION OPERATION WAS CONDUCTED IN AN ORGANIZED AND PHASED MANNER TO ENSURE THAT ALL AREAS, SETTLED AND TRIBAL, WERE CAREFULLY AND METHODICALLY SURVEYED.

3. DURING DECEMBER 1977, A PHASED PLAN FOR DATA COLLECTION WAS FORMULATED. UTILIZING FOUR OPERATION TAMERLANE SOURCES SIMULTANEOUSLY, THE FOLLOWING COUNTER-CLOCKWISE, GEOGRAPHIC PLAN WAS FOLLOWED.

1. HAZARA - ABBOTABAD AREA
2. SWAT - BUNEER AREA
3. DIR - CHITRAL AREA
4. PESHAWAR AREA
5. MOHMAND TRIBAL AREA
6. KHYBER TRIBAL AREA

CONFIDENTIAL

PAGE 03 STATE 102179

7. DERA ISMAIL KHAN AREA INCLUDING TRIBAL AREAS

4. THE FIGURES WERE AUTHENTICATED THROUGH PERSONAL CONTACTS WITH LOCAL AGRICULTURAL SURVEY AUTHORITIES (TEHSILDARS) AND THEIR SUBORDINATES IN EACH OF THE SETTLED AND MERGED AREAS UNDER CENTRAL GOVERNMENT CONTROL. THE OFFICIAL FIGURES WERE EXTRACTED FROM GENERAL CROP ACREAGE JOURNALS IN EACH OF THE AREAS.

5. THE UNOFFICIAL STATISTICS WERE OBTAINED FROM THE SAME SURVEY OFFICIALS WHO CONFIDED IN TAMERLANE DATA COLLECTORS THAT THE PROVINCIAL GOVERNMENT (NWFP) DID NOT WANT THE ACTUAL OPIUM ACREAGE FIGURES TO APPEAR IN THE OFFICIAL RECORDS AS IT WOULD PROVE TO BE EMBARRASSING. IT SHOULD BE NOTED THAT THE SWAT DISTRICT AS WELL AS OTHER AREAS DID NOT HAVE OFFICIAL JOURNALS INDICATING THE ACTUAL ACREAGE FOR ANY CROP.

6. IN A RECENT PROBE OF OFFICIALS IN THE SWAT DISTRICT TO FURTHER AUTHENTICATE AND DOUBLE-CHECK DATA ALREADY COLLECTED, A HIGH LEVEL EXCISE OFFICER STATED THAT THE ACTUAL ACREAGE IN SWAT, CONTRARY TO OUR REPORTED FIGURES WOULD EXCEED 12,000 ACRES. IT WAS POINTED OUT BY THIS OFFICER THAT THE USE OF HIGH QUALITY IMPORTED AND DOMESTIC FERTILIZERS HAS QUADRUPLD THE OUTPUT FOR SWAT IN THE LAST TWO YEARS. THE ACREAGE ALONE IS AT LEAST FOUR TIMES THAT OF THE LAST CROP YEAR.

7. THE FIGURES FROM THE TRIBAL AREAS WERE OBTAINED FROM RESPONSIBLE OFFICIALS ASSIGNED TO THE RESPECTIVE STAFFS OF THE

POLITICAL AGENTS RESPONSIBLE FOR THE ADMINISTRATION OF THOSE AREAS. ALSO, ON-SIGHT SURVEYS AS WELL AS INTERVIEWS OF LOCAL FARMERS AND VILLAGE CHIEFS WERE FIGURED INTO THE TRIBAL AREA UNOFFICIAL ESTIMATES. IT SHOULD BE NOTED THAT EACH OF THE AREAS ACREAGE DATA WAS DOUBLE AND TRIPLE CHECKED THROUGH ALL POSSIBLE RESOURCES TO ARRIVE AT THE INDICATED FIGURES.

8. OFFICIAL ACREAGE

YIELD/ TOTAL

CONFIDENTIAL

PAGE 04 STATE 102179

AREA	ACREAGE	ACRE	YIELD
I. HAZARA DIVISION			
A. ABBOTABAD	1732	AT 4 KG	6928
	1732	AT 6 KG	10392
B. MANSEHRA	0		
C. KOHISTAN	0		
II. SWAT DIVISION			
A. SWAT DISTRICT	0		
B. MALAKAND TRIBAL	0		
C. DIR DISTRICT	0		
D. CHITRAL DISTRICT	0		
III. PESHAWAR DIVISION			
A. PESHAWAR DISTRICT	264	AT 5 KG	1320
	264	AT 7 KG	1848
B. CHARASADDA	1259	AT 5 KG	6295
	1259	AT 7 KG	8813
C. NOWSHERA	20	AT 5 KG	100
	20	AT 7 KG	140
D. MARDAN	7112	AT 5 KG	35560
	7112	AT 7 KG	49784
E. KOHAT	28	AT 3 KG	84
	28	AT 5 KG	140
F. HANGU	0		
G. KARAK	0		
H. KURRAM AGENCY	0		
I. ORAKZAI AGENCY	0		
J. DARA ADAM KHEL AGENCY	0		
IV. MOHMAND TRIBAL AGENCY			
V. KHYBER TRIBAL AGENCY	0		
VI. BAJORE TRIBAL AGENCY	0		
VII. DERA ISMAIL KHAN DIVISION			
A. D.I. KHAN SUB-DIV.	0		
B. TAUKE SUB-DIV.	0		

CONFIDENTIAL

PAGE 05 STATE 102179

C. KALADIR	0
D. S. WAZIRISTAN TRIBAL AGENCY	0
E. BANNU DISTRICT	0

F. LAKKI MARWAT 0
 G. N. WAZIRISTAN TRIBAL
 AGENCY 0

GRAND TOTALS - LOW YIELD 50,287 KG
 HIGH YIELD 71,117 KG
 ACREAGE 10,415
 AT 909.1 KG/TON: HIGH YIELD 78.23 TONS
 LOW YIELD 55.32 TONS

9. UNOFFICIAL ACREAGE

AREA	ACREAGE	YIELD/ ACRE	TOTAL YIELD
I. HAZARA DIVISION			
A. ABBOTABAD	5000	AT 4 KG	20000
	5000	AT 6 KG	30000
B. MANSEHRA	3700	AT 4 KG	14800
	3700	AT 6 KG	22200
C. KOHISTAN	12000	AT 3 KG	36000
	12000	AT 4 KG	48000
II. SWAT DIVISION			
A. SWAT DISTRICT	2684	AT 4 KG	10736
	2684	AT 7 KG	18788
B. MALAKAND TRIBAL	950	AT 5 KG	4750
	950	AT 8 KG	7600
C. DIR DISTRICT	540	AT 4 KG	2160
	540	AT 6 KG	3240
D. CHITRAL DISTRICT	408	AT 3 KG	1224
	408	AT 4 KG	1632
III. PESHAWAR DIVISION			
A. PESHAWAR DISTRICT	450	AT 5 KG	2250
	450	AT 7 KG	3150
B. CHARSADE	2000	AT 5 KG	10000

CONFIDENTIAL

PAGE 06 STATE 102179

	2000	AT 7 KG	14000
C. NOWSHERA	40	AT 5 KG	20
	40	AT 7 KG	28
D. MARDAN DISTRICT	17000	AT 5 KG	85000
	17000	AT 7 KG	119000
E. KOHAT DISTRICT	35	AT 3 KG	105
	35	AT 5 KG	175
F. HANGU	15	AT 3 KG	45
	15	AT 5 KG	75
G. KARAK	50	AT 2 KG	100
	50	AT 3 KG	150
H. KURRAM TRIBAL AGENCY	600	AT 3 KG	1800
	600	AT 5 KG	3000
I. ORAKZAI TRIBAL AGCY	800	AT 3 KG	2400
	800	AT 5 KG	4000
J. DERA ADAM KHEL			
TRIBAL	400	AT 3 KG	1200
	400	AT 5 KG	2000

IV. MOHMAND TRIBAL AGCY 20000 AT 4 KG 80000

20000 AT 6 KG 120000

V. KHYBER TRIBAL AGENCY 30000 AT 3 KG 90000

30000 AT 5 KG 150000

VI. BAJORE TRIBAL AGENCY 1350 AT 3 KG 4050

1350 AT 5 KG 6750

VII. DERA ISMAIL KHAN DIVISION

A. D.I. KHAN SUB-DIV 0

B. TAUKE 10 AT 2 KG 20

10 AT 3 KG 30

C. KALACHI 50 AT 2 KG 100

50 AT 3 KG 150

D. S. WAZIRISTAN

TRIBAL AGENCY 100 AT 2 KG 200

100 AT 3 KG 300

CONFIDENTIAL

PAGE 07 STATE 102179

E. BANNU DISTRICT 0

F. LAKKI MARWAT 50 AT 2 KG 100

50 AT 3 KG 150

G. N. WAZIRISTAN

TRIBAL AGENCY 100 AT 5 KG 500

100 AT 8 KG 800

GRAND TOTALS - HIGH YIELD 555,218 KG; LOW YIELD 367,560 KG;

ACREAGE 98,332.00.

AT 909.1 KG/TON; HIGH YIELD 610.73 TONS; LOW YIELD 404.31 TONS

10. YIELD ESTIMATES: (LOW/HIGH FIGURES)

I. HAZARA DIVISION

A. ABBOTABAD 4-6 KG/ACRE

B. MANSEHRA 4-6 KG/ACRE

C. KOHISTAN 3-4 KG/ACRE

II. SWAT DIVISION

A. SWAT DISTRICT 4-7 KG/ACRE

B. MALAKAND TRIBAL AREA 5-8 KG/ACRE

C. DIR DISTRICT 4-6 KG/ACRE

D. CHITRAL DISTRICT 3-4 KG/ACRE

III. PESHAWAR DIVISION

A. PESHAWAR DISTRICT 5-7 KG/ACRE

B. CHARSADDA 5-7 KG/ACRE

C. NOWSHERA NZ 5-7 KG/ACRE

D. MARDAN/SWABI 5-7 KG/ACRE

E. KOHAT 3-5 KG/ACRE

F. UJNGU 3-5 KG/ACRE

G. KARAK 2-3 KG/ACRE

H. KURRAM AGCY (TRIBAL) 3-5 KG/ACRE

I. ORAKZAI AGY (TRIBAL) 3-5 KG/ACRE

J. DARA ADAM KHEL 3-5 KG/ACRE

IV. MOHMAND TRIBAL AGENCY 4-6 KW/ACRE

V. KHYBER TRIBAL AGENCY 3-5 KG/ACRE

VI. BAJJE TRIBAL AGENCY 3-5 KG/ACRE

VII. DERA ISMAIL KHAN DIV.

A.DERA ISMAIL KHAN
CONFIDENTIAL

PAGE 08 STATE 102179

- SUB-DIV. 2-3 KG/ACRE
- B. TAUKE SUB-DIV. 2-3 KG/ACRE
- C. KALACHI 2-3 KG/ACRE
- D. S.WAZIRISTAN
TRIBAL AGENCY 2-3 KG/ACRE
- E. BANNU DISTRICT (N/A--NO PRODUCTION)
- F. LAKKI MARWAT TSR 2-3 KG/ACRE
- G. N.WAZIRISTAN
TRIBAL AGENCY 3-4 KG/ACRE

11. CURRENT SITUATION:

A. LICENSED ACREAGE--INITIALLY THE GOP AUTHORITIES HAD SET A FIGURE NEAR 2400 ACRES TO BE LICENSED BY THE NWFP EXCISE DEPT FOR LEGAL OPIUM PRODUCTION. HOWEVER IN THE PAST MONTH SEVERAL RELIABLE SOURCES HAVE INDICATED THAT AN ADDITIONAL 10,000 ACRES OF POPPY CULTIVATION WILL BE PERMITTED FOR THIS CROP YEAR. THE PNCB CHAIRMAN RECENTLY COMMENTED ON THIS SAYING THAT THIS WILL PRODUCE AN ADDITIONAL 26 TONS OF OPIUM THAT THE NWFP GOVERNMENT MUST PURCHASE OR ALLOW INTO ILLICIT CHANNELS.

B. ILLICIT OPIUM PRICE--THE CURRENT PRICE FOR RAW OPIUM AT THE MAIN DISTRIBUTION CENTERS OF LANDI KOTAL, AND BARA IS RUPEES 2000 PER KILOGRAM (\$202.02 US). ALL INDICATIONS ARE THAT WITH THE INCREASED DEMAND FROM DOMESTIC AS WELL AS FOREIGN NARCOTICS TRAFFICKERS, THAT A SUBSTANTIAL INCREASE IN PRICE CAN BE EXPECTED WITHIN 1-2 MONTHS. IT COULD BE AS MUCH AS A 25 PERCENT INCREASE TO RUPEES 2500 PER KILOGRAM. IT SHOULD BE NOTED THAT THIS RISE IN PRICE HAS ESCALATED ASTRONOMICALLY IN THE PAST THREE YEARS FROM THE REGULAR 1975 PRICE OF RUPEES 350 PER KILOGRAM.

C. DOMESTIC ILLICIT CONVERSION DEMAND--DEA ISLAMABAD HAS REPORTED ON A SUBSTANTIAL NUMBER OF OPIATE CONVERSION LABORATORIES OPERATING IN NORTHERN PAKISTAN. IT IS QUITE APPARENT THAT THE WHOLESALE PRODUCTION OF HIGH QUALITY OPIATES SUCH AS: HEROIN, MORPHINE SULFATE, AND MORPHINE BASE FOR DOMESTIC AS WELL AS FOREIGN CONSUMPTION, SUPPORTS THE DEA POSITION THAT ONE OF THE FACTORS IN
CONFIDENTIAL

PAGE 09 STATE 102179

INCREASED OPIUM PRODUCTION IS TO SUPPLY THESE LAB SITES.

D. ENFORCEMENT SITUATION--THE GOP IS RELUCTANT TO TAKE ANY ACTION AGAINST ILLICIT CULTIVATORS IN THE MERGED AND SETTLED AREAS. THIS INACTION ENCOURAGES ILLICIT CULTIVATION AND TOTALLY DEMORALIZES GOP ENFORCEMENT COUNTERPARTS.

12. THE SURVEY CONTRASTS WITH THE PREVIOUSLY UNREALISTIC ESTIMATES OF 200-225 TONS OF OPIUM BEING PRODUCED IN PAKISTAN. IT ALSO POINTS FURTHER TO PAKISTAN'S EMERGENCE AS A FORMIDABLE SOURCE AREA FOR THE WORLD ILLICIT OPIATE MARKET.

13. MISSION COMMENTS: THE FIGURES IN THIS REPORT ARE SUBSTANTIALLY HIGHER THAN OTHERS WE HAVE SEEN, BUT THIS STUDY IS MUCH MORE THOROUGH AND HAS USED MULTIPLE SOURCES TO CROSS CHECK AND CORRO-

BORATE THE DATA, WHEREAS OTHER STUDIES HAVE USED MORE LIMITED SOURCES. WHILE WE INTEND TO CONTINUE TO CROSS CHECK FIGURES AND CONCLUSIONS FROM VARIOUS SOURCES, WE BELIEVE THE OVERALL FINDINGS OF THIS REPORT REPRESENT A REALISTIC ASSESSMENT OF PAKISTAN'S OPIUM PRODUCTION IN 1978. HUMMEL UNQUOTE CHRISTOPHER

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: Z
Capture Date: 26 sep 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: OPIUM, PRODUCTION, SURVEYS
Control Number: n/a
Copy: SINGLE
Draft Date: 21 apr 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE102179
Document Source: ADS
Document Unique ID: 00
Drafter: EDWARDS
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Expiration:
Film Number: D780171-0692
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t197804109/baaafcmn.tel
Line Count: 333
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Message ID: 8939bda6-c288-dd11-92da-001cc4696bcc
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: NOFORN
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: NOFORN
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 29 jul 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2830506
Secure: OPEN
Status: NATIVE
Subject: DEA-OPERATION TAMERLANE-OPIUM PRODUCTION SURVEY: GFXA-78-8018
TAGS: SNAR, PK
To: n/a INFO GENEVA
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/8939bda6-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014